

## Message Text

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ORIGIN AF-18

INFO OCT-01 EUR-25 NEA-14 IO-14 ISO-00 CIAE-00 DODE-00

PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 EB-11 ACDA-19 /177 R

DRAFTED BY AF/W:JWVINCENT:BF

APPROVED BY AF - AMBASSADOR EASUM

AF/W - MR. LOUGHRAN

----- 115183

R 42048Z JUL 74

FM SECSTATE WASHDC

TO AMEMBASSY DAKAR

INFO AMEMBASSY CAIRO

AMEMBASSY CONAKRY

AMEMBASSY LISBON

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

AMEMBASSY TEHRAN

AMEMBASSY TEL AVIV

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 160709

E.O. 11652: GDS

TAGS: PFOR, SG, US

SUBJECT: EASUM/AMB. COULBARY MEETING ON MIDDLE EAST AND  
GUINEA-BISSAU

1. SUMMARY: COULBARY REITERATED GOS SUPPORT FOR PLO PARTICIPATION AT GENEVA CONFERENCE AND PRES. SENGHOR'S WILLINGNESS MEDIATE ANY ASPECT MIDDLE EAST ISSUES IF AND WHEN NEEDED. EASUM SAID USG CONTINUES ITS SUPPORT OF SELF-DETERMINATION IN AFRICA, AND PREPARED ACCEPT THE OUTCOME OF THAT PROCESS IN PORTUGAL'S AFRICAN TERRITORIES.  
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EASUM ALSO SAID CAPE VERDE ISLANDS HOLD LITTLE OR NO STRATEGIC VALUE TO US AND NATO, EXCEPT FOR DESIRE THAT NO HOSTILE FORCES ESTABLISH MILITARY BASES THERE. USG HOPES PAIGC AND ITS BACKERS WILL REFRAIN FROM PRECIPITATE DEMANDS FOR UN MEMBERSHIP FOR GUINEA-BISSAU TO GIVE TIME FOR WHAT MAY BE UPCOMING GOP-PAIGC AGREEMENT ON GUINEAN INDEPENDENCE. FOR TIME BEING, USG CONTINUES TO FEEL PAIGC DOES NOT MEET CRITERIA AS INDEPENDENT STATE. COULBARY SAID AFRICAN AMBASSADORS PLEASED BY SENATE VOTE TO REPEAL BYRD AMENDMENT ON CHROME, AND ARE TRYING TO EDUCATE CONGRESSMEN AS TO WHY THEY HOPE HOUSE WILL ALSO VOTE FOR REPEAL. COULBARY BELIEVES SENEGAL'S NEW ECONOMIC RELATIONS WITH IRAN WILL PROVE MORE FRUITFUL THAN THOSE WITH SAUDI ARABIA OR KUWAIT. END SUMMARY.

2. ASSISTANT SECRETARY EASUM RECEIVED AMBASSADOR COULBARY AT LATTER'S REQUEST JULY 19. COULBARY NOTED THAT HE HAD ACCOMPANIED PRESIDENT SENGHOR ON HIS TRIP TO THE PRC, NORTH KOREA, AND INDIA, AND FELT IT WAS OPPORTUNE TO REVIEW ISSUES OF MUTUAL INTEREST.

3. MIDDLE EAST TALKS AND ROLE OF PLO. COVLBARY RECALLED HIS PREVIOUS DEMARCHE AT PRESIDENT SENGHOR'S INSTRUCTION RE MIDDLE EAST AND THE DESIRE OF THE PLO TO PARTICIPATE (STATE 240659 OF 12/8/73) AT THE GENEVA CONFERENCE. COULBARY ADDED THAT HE REALIZED HIS EARLIER DEMARCHE WAS PRIOR TO THE RECENT DISENGAGEMENT AGREEMENTS, AND THAT BY NOW THE ARABS WERE AGREED ON PROPOSING PLO PARTICIPATION AT GENEVA. NEVERTHELESS, HE WAS INSTRUCTED TO REMIND THE USG THAT THE GOS FAVORED PLO PARTICIPATION. MOREOVER, PRESIDENT SENGHOR REMAINED PLEDGED TO ASSIST IN ANY WAY POSSIBLE IN MEDIATING DIFFERENCES BETWEEN THE PARTIES TO THE MIDDLE EAST CONFLICT.

A. EASUM THANKED COULBARY, POINTING OUT THAT THE USG HAD APPROACHED THE PROBLEM IN STAGES WITH DISENGAGEMENT OF THE EGYPTIAN AND ISRAELI FORCES AND THEN DISENGAGEMENT OF THE SYRIAN AND ISRAELI FORCES CONSIDERED AS PREREQUISITES TO A RESOLUTION OF THE PALESTINIAN PROBLEM.

4. GUINEA-BISSAU. COULBARY SAID THAT WHILE HE WAS NOT CONFIDENTIAL

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UP TO DATE ON THE STATUS OF NEGOTIATIONS BETWEEN THE GOP AND PAIGC, SENGHOR HAD EARLIER MET WITH SOARES IN DAKAR AND WITH SPINOLA IN LISBON, AND WAS CLOSELY FOLLOWING THE MATTER. COULBARY SAID THE WAR IN GUINEA-BISSAU SEEMED VIRTUALLY OVER, BUT FELT IT WAS TIME FOR ALL CONCERNED TO TIE UP THE LOOSE DIPLOMATIC ENDS. HE INQUIRED ABOUT US VIEWS AND ATTITUDES.

A. EASUM SAID THE USG HAD ALWAYS SUPPORTED SELF-DETERMINATION IN AFRICA. FOLLOWING THE PORTUGUESE COUP, BOTH THE NEW GOP AND THE ZAMBIANS HAD SOUGHT USG HELP TO INFLUENCE THE OTHER, IN THE FORMER INSTANCE, NOT TO PRESSURE LISBON TO ACT ON SELF-DETERMINATION EARLIER THAN IT POSSIBLY COULD, AND IN THE LATTER INSTANCE, TO GRANT INDEPENDENCE IN PRINCIPLE AND MOVE QUICKLY TO THAT GOAL. THE GOP SOON BEGAN DIRECT TALKS WITH BOTH PAIGC AND FRELIMO THROUGH HELP OF SUCH INTERMEDIARIES AS ENEGAL, UK, ALGERIA, AND KAUNDA OBTAINING NEED FOR USG ASSISTANCE.

B. EASUM COMMENTED THAT USG WOULD NOT PREJUDGE ANY OUTCOME OF NEGOTIATIONS BETWEEN THE GOP AND THE VARIOUS LIBERATION MOVEMENTS, NOR INDEED TAKE POSITIONS CONCERNING CONTENDING FACTIONS WITHIN THE PROVISIONAL GOP ITSELF.

C. EASUM ADDED THAT USG HOPED IT WOULD BE POSSIBLE FOR PAIGC AND HER SUPPORTERS TO REFRAIN FROM PROPOSING GUINEA-BISSAU'S MEMBERSHIP IN UN UNTIL THE RESULTS OF CURRENT NEGOTIATIONS ARE KNOWN. MEANWHILE, THE USG CONTINUES TO APPLY ITS LONG-STANDING POLICY OF GRANTING RECOGNITION ONLY TO THOSE ENTITIES IT BELIEVES MEET OBJECTIVE CRITERIA AS GOVERNMENTS, WHICH THE USG STILL CONCLUDES THE PAIGC HAS NOT. THIS EXPLAINS USG VOTES IN PAST AGAINST ADMISSION OF PAIGC INTO UN SPECIALIZED AGENCIES. REPLYING TO QUESTION, EASUM SAID USG NOT DISTURBED BY POSSIBILITY NEW GOVERNMENTS IN GUINEA-BISSAU OR MOZAMBIQUE MIGHT ESTABLISH RELATIONS WITH PRC OR USSR.

D. EASUM ASSURED COULBARY THAT USG HAS NO POSITION ON WHETHER OR NOT THERE SHOULD BE A REFERENDUM IN GUINEA-BISSAU OR CAPE VERDE ISLANDS. REGARDING LATTER, EASUM SAID THEY HELD LITTLE IF ANY STRATEGIC INTEREST FOR USG  
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OR NATO. COULBARY INTERJECTED THAT HE WAS PLEASED TO HEAR THIS SINCE MANY PERSONS FELT OTHERWISE, PROMPTING EASUM TO COMMENT THAT NATURALLY USG AND HER NATO ALLIES WOULD BE DISTURBED IF HOSTILE COUNTRIES WERE TO GAIN MILITARY USE OF THE CAPE VERDE ISLANDS. EASUM SAID IT WAS US IMPRESSION THAT CAPE VERDE ISSUE WOULD BE TREATED SEPARATELY FROM GUINEA-BISSAU.

E. WHILE PEACEFUL NEGOTIATIONS WERE SHOWING SUCCESS RE GUINEA-BISSAU, FRELIMO APPEARED TO BE COUNTING ON MILITARY PRESSURE TO FORCE PORTUGUESE ACCEPTANCE OF ITS CLAIM AS THE RIGHTFUL GOVERNMENT OF MOZAMBIQUE. AS FOR ANGOLA, THE FUTURE SEEMED ESPECIALLY UNCERTAIN SINCE LIBERATION FORCES WERE BADLY SPLIT AND RACIAL TENSIONS WITHIN ANGOLA

WERE RISING RAPIDLY.

5. RHODESIA. COULBARY SAID HE AND MANY OTHER AFRICAN AMBASSADORS WERE PLEASED BY THE SENATE'S VOTE TO REPEAL THE BYRD AMENDMENT ON CHROME, AND HOPED THAT THE HOUSE WOULD TAKE SIMILAR ACTION. MEANWHILE, MANY AFRICAN EMBASSIES ARE TRYING TO INFORM CONGRESSMEN ABOUT THEIR INTEREST IN THE ISSUE. EASUM SAID HE THOUGHT THE HOUSE MIGHT VOTE BY THE END OF JULY AND THE OUTCOME WAS TOO CLOSE TO PREDICT. EASUM ASSURED COULBARY THAT THE DEPARTMENT IS MAINTAINING ITS ACTIVE SUPPORT OF EFFORTS TO REPEAL THE AMENDMENT.

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6. SENE-IRANIAN PETROCHEMICAL AGREEMENT. EASUM CONGRATULATED COULBARY ON SENEGAL'S NEW ECONOMIC RELATIONS WITH IRAN. COULBARY RESPONDED THAT GOS WAS PLEASED TO

BE WORKING WITH A RESPONSIBLE MIDDLE EAST GOVERNMENT, AND HE FELT SENEGAL'S RELATIONS WITH IRAN WOULD PROVE TO BE MORE SUBSTANTIAL THAN THOSE WITH SAUDI ARABIA AND KUWAIT. KISSINGER

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